

EXHIBIT A

CONSOLIDATED PLAN

FY 2020-2024

ACTION PLAN

FY 2020-2021



MEMBER OF THE ALAMEDA COUNTY

HOME CONSORTIUM

Executive Summary

ES-05 Executive Summary – 24 CFR 91.200(c), 91.220(b)

1. Introduction

This Five-Year Strategic Plan sets forth objectives and actions in priority housing and non-housing community development areas for the City of Livermore’s low- and moderate-income residents and neighborhoods. This Plan is required by the U.S. Department of Housing and Urban Development (HUD) as a condition of federal funding, including but not limited to Community Development Block Grant (CDBG) funds and HOME funds. In addition, on March 13, 2020, the City of Livermore declared a local emergency due to the outbreak of the coronavirus disease 2019 (COVID-19) that spread through many counties and territories in the United States. The Coronavirus Aid, Relief, and Economic Security Act (CARES Act) (H.R. 748), which provided \$5 billion to the CDBG program to rapidly respond to the COVID-19 pandemic, was signed into law on March 27, 2020. On April 2, 2020, the Department of Housing and Urban Development (HUD) notified the City of Livermore of the additional allocation of CDBG-CV funding to prevent, prepare and respond to COVID-19. The City assessed the needs that have developed to respond to the COVID-19 emergency and will allocate the CDBG-CV funding to eligible activities. This Plan sets forth the anticipated uses of all federal resources for the period covering July 1, 2020, through June 30, 2025 (FY 2020/21 through FY 2024/25).

This Plan is submitted through the Alameda County HOME Consortium, as the lead agency for receiving HOME funds for the City of Livermore and other participating jurisdictions. In the City of Livermore, all CDBG-funded activities are used according to the national objectives for the program:

- to benefit low- and moderate-income persons,
- to prevent or eliminate slums or blight, or
- to meet a community development need having a particular urgency due to existing conditions posing a serious and immediate threat to the health or welfare of the community.

In preparing its 2020–2025 Strategic Plan, the City consulted with community-based service providers, residents, and City departments and boards. These entities helped to establish priority needs and objectives and developed strategies in the form of projects and activities to further those objectives.

In addition to analyzing secondary data, the City held four public meetings and two stakeholder meetings to gather community input regarding housing and community development needs. Some of the sources used to develop this plan include:

- U.S. Census data
- Published reports
- City of Livermore’s Housing Element
- Human Services Needs Workshops
- Livermore City Council Subcommittee on Homelessness community meetings
- 2020 Alameda County Regional Analysis of Impediments to Fair Housing

As a result of the public meetings regarding housing and community development needs, the Human Services Commission (HSC) acknowledged the current economic crisis and recommended enhanced collaboration among service providers and a priority for safety net services. In addition, across multiple categories, case management and navigation services were identified as critical components for human services programs. Public education on issues and available services were also identified as helpful in increasing awareness and early intervention.

2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview

As the lead for the HOME Consortium, Alameda County Housing and Community Development set forth the following goals and priorities:

Priority 1: Housing Needs

- Goal 1: Promote the production, rehabilitation and preservation of affordable housing (rental and ownership) through acquisition, rehabilitation, new construction and minor home repair.
- Goal 2: Reduction of Housing Discrimination through provision of fair housing and landlord/tenant services.
- Goal 3: Provide rental assistance to people experiencing loss of jobs due to COVID-19 Shelter In-Place regulations.

Priority 2: Homeless Needs

- Goal 1: Use resources to end homelessness by funding and supporting homeless services programs.

Priority 3: Supportive Housing Needs

- Goal 1: Increase the availability of service enriched housing for persons with special needs by supporting the acquisition and new construction of housing units.

Priority 4: Community Development Needs

- Goal 1: Make improvements, including ADA accessibility, to public facilities, such as curbs and sidewalks, neighborhood parks and recreational improvements, homeless facilities and other public facilities/community centers.
- Goal 2: Fund economic development, micro-enterprise and on-the-job training.
- Goal 3: Support public service programs for low-income residents, preserving safety net services for families and individuals who are vulnerable or “in-crisis”.

For the five-year planning period, the City of Livermore will prioritize the following activities with federal and local investments, with an emphasis on meeting the needs of people experiencing homelessness, seniors, families, and people with disabilities:

- Housing Development
- Homeowner and Rental Assistance*
- Housing & Legal Services
- Public Services*
- Public Facilities*

*Starred activities are federal funding priorities

3. Evaluation of past performance

An evaluation of FY18 activities was developed for public comment in September 2019. Accomplishments for FY18 activities were included in the FY18 CAPER that was released for public comment in early September 2019. Please refer to prior year CAPERs for an evaluation of past performance. The CAPER for FY19 will be completed in September 2020.

The City's Human Services Commission (HSC) continually evaluates Subrecipient project performance through quarterly progress reports submitted for all Human Services grant-funded activities. In addition, the HSC holds an annual public meeting to review the Consolidated Annual Performance Evaluation Report (CAPER), which then is reviewed and approved by the City Council. Staff reviews the agencies' programmatic and fiscal management and performance and this information is factored into the Human Service Commission's discussion of the implementation of the annual application process and the recommendations for project funding to the City Council.

The Human Services Commission held three community needs public meetings to discuss housing, homelessness, seniors, youth, health, employment, and education. Additionally, Livermore City Council's Subcommittee on Homelessness held a series of community meetings on strategies to address homelessness: four meetings to develop a framework on short-term strategies, one community meeting on intermediate strategies, and future community meetings are planned to discuss long-term strategies.

4. Summary of citizen participation process and consultation process

The Annual Plan process includes formal citizen participation, including a Citizen Participation Plan that is updated and adopted in conjunction with the Five-Year Strategic Plan. Consistent with the Citizen Participation Plan, the City published a notice seeking and encouraging public comment regarding housing and community development needs and held four public meetings to receive comments regarding the identified needs. Similarly, the City published notices inviting and encouraging comments regarding the proposed Five-Year Strategic Plan/Action Plan and held one public hearing. All public notices are published in the local newspaper and translated into Spanish for publication in non-English language newspapers, and posted El Mensajero. Alameda County also published a notice inviting comments regarding the Consortium's Consolidated and Action Plans. The draft annual Action Plan was made available for public comment from June 15, 2020 to June 19, 2020. On June 22, 2020, the City Council heard public comment and held a public hearing on the Plans.

On September 10, 2019, the Human Services Commission held a public meeting for all agencies receiving local and federal grant funding from the City of Livermore. At the hearing, agencies reported the outcome of each program, including whether they met the goals stated in their original Housing and Human Services grant application to the City. The City's CAPER includes a discussion of the performance of each of the City's federal grant recipients, how the City leverages CDBG and HOME dollars with other local funding sources, and Livermore's implementation of the HUD program regulations. On September 23, 2019, the City Council held a public hearing to evaluate and approve the CAPER submission to HUD.

Other opportunities for citizen participation include the community meetings conducted by the City's Human Services Commission (HSC) and Council Subcommittee on Homelessness. These meetings provide valuable feedback on the needs from the perspective of the community at large. Lastly, the HSC meets to evaluate needs and facilitate community conversations and actions on issues facing the community.

In addition, as part of the County Analysis of Impediments to Fair Housing Choice, a survey was sent out to all of the cities to distribute to interested parties. 3,296 people participated in the survey. Outreach also included three community engagement meetings held in Berkeley, Oakland, and Hayward. These locations were chosen due to their proximity to the highest number of priority groups, including people of color, people experiencing homelessness, people with disabilities, people residing in R/ECAPs, and people with limited English proficiency. Responses were received from people who live or work in all of the cities in the County. Throughout the Consortium, most respondents indicated that homeless persons and lower income families had the highest level of need in the community. There is a significant need for housing and services for homeless individuals; emergency shelters for families and permanent, supportive and affordable housing are needed for homeless persons. Outreach for people living on the streets and in encampments is considered the service most needed to address the needs of homeless persons. Additionally, lower income families are also considered to have a high level of need for services in the community, and the services most needed are 1) information and referral to services, 2) crisis intervention services and 3) food and hunger-related services.

5. Summary of public comments

Public Comments Related to the Five-Year Strategic Plan and Action Plan will be accepted and included in the final document as needed on June 22, 2020.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments were accepted.

The Process

PR-05 Lead & Responsible Agencies - 91.200(b)

1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	LIVERMORE	
CDBG Administrator	LIVERMORE	City of Livermore-Community Development Department

Table 1– Responsible Agencies

Consolidated Plan Public Contact Information

City of Livermore
 c/o Claudia Young
 Human Services Program Manager
 Community Development Department, Housing and Human Services Division
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PR-10 Consultation - 91.100, 91.110, 91.200(b), 91.300(b), 91.215(I) and 91.315(I)

1. Introduction

The Five-Year Strategic Plan and Annual Action Plan needs and priorities are based on information developed and compiled from public and nonprofit partner agencies and from the general public. The Five-Year Strategic Plan and Annual Action are important documents for the HOME Consortium. Built on interagency coordination, consultation, and public participation, both plans focus attention on housing and community development needs and resources available to meet these needs.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

There are a number of non-profit organizations whose activities are related to the provision of affordable housing and human service programs in the City of Livermore. The City actively works with the following groups: Interfaith Housing; Eden Housing; Housing Consortium of the East Bay; Hello Housing; Mid-Peninsula Housing; ECHO Housing; Tri-Valley Haven; Shepherd's Gate; Livermore Homeless Refuge; CityServe of the Tri-Valley; Habitat for Humanity; Open Heart Kitchen; Abode Services; East Bay Innovations; GRID Alternatives; Spectrum Community Services; Tri-City Health Center; Kaiser Permanente, Stanford Valley Care; Community Resources for Independent Living; Hively; Kaleidoscope/Easter Seals Bay Area; Axis Community Health; Alameda County Housing and Community Development; Livermore Area Recreation and Park District (LARPD); Livermore Valley Joint Unified School District (LVJUSD); Tri-Valley Housing Opportunity Center (TVHOC); Tri-Valley Non-Profit Alliance; Block by Block; Faith Communities (Asbury Methodist, Cornerstone, Universal Unitarian, Celebration, Discovery, Crosswinds); Community Association for Preschool Education (CAPE); CALICO; Legal Assistance for Seniors; and Senior Support Program of the Tri-Valley.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

Coordination with Alameda County departments, local jurisdictions, East County service providers, community groups, and citizens provide a broad knowledge base of housing and social service needs within Livermore. Organizations serving the homeless, including Alameda County Health Care Services Agency, Alameda County Health Care for the Homeless, EveryOne Home, and local homeless service providers, advise on the needs of the homeless.

Activities to address the housing needs of the homeless, extremely low-income persons with serious mental illness, and/or those living with HIV/AIDS center on the implementation of the EveryOne Home

Plan throughout Alameda County. The EveryOne Home Strategic Plan was updated in 2018. It was a year-long community process that included 25 key stakeholder interviews, six focus groups with 70 people currently experiencing homelessness, multiple community forums with over 200 hundred participants, and a review of best practices and plans from community forums with similar homeless populations and housing markets. It is also informed by data from countywide Point-In-Time (PIT) Homeless Counts, homeless housing and services inventories, and the Homeless Management Information System Housing. Human Services staff, Commissioners, and Police liaison officers from all three East County cities participated in the coordination of the PIT count.

The City of Livermore is supportive of the EveryOne Home initiatives to establish system-wide outcomes and to evaluate effectiveness of programs against those outcomes. The key is to allow each City to align the plan with the local strategies to address homelessness. The updated EveryOne Home plan includes pursuing strategies that prevent people from becoming homeless, expand affordable housing, offer critical interventions that ensure the safety and dignity of people living without housing, and urgently reduce homelessness in our most impacted and vulnerable communities. Homes end homelessness. While this plan supports short-term interventions—such as shelter, safe parking, outreach, and hygiene stations—the goal is not more shelter, it is fewer people needing shelter. The plan calls for ending homelessness by preventing it before it starts and expanding permanent, affordable housing.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS

The City of Livermore is not an entitlement jurisdiction for ESG funding

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities

The Five-Year Strategic Plan for Fiscal Years 2020-2024 and the Annual Action Plan for the first year of the Strategic Plan was prepared through consultation with other public and private entities. The HOME Consortium Technical Advisory Committee, composed of staff from all jurisdictions in the HOME Consortium, met bi-monthly to provide policy input into the Action Plan planning process. The Alameda County Healthy Homes Program provided valuable information on the number of households at risk of lead poisoning, and the programs currently operating or planned to mitigate lead-based paint hazards. The three public housing authorities operating in the HOME Consortium (City of Alameda, City of Livermore, and Alameda County [including the City of Dublin]) were consulted to obtain current data on Public Housing and Section 8 housing needs, public housing improvements, and other activities.

Table 2– Agencies, groups, organizations who participated

1	Agency/Group/Organization	Alameda County Housing and Community Development
	Agency/Group/Organization Type	Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Lead-based Paint Strategy Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Livermore is a part of the Alameda County HOME Consortium, which includes all 9 jurisdictions. As a Consortium, there are numerous consultation meetings to discuss individual and regional strategies, approaches and trends. The Consortium and the Local Housing Authorities consulted to hold various local community group meetings that contributed to the Analysis of Impediments regional document. In addition, the City works closely with the department to administer homelessness programs funded through the State.
2	Agency/Group/Organization	Alameda County Healthcare for the Homeless
	Agency/Group/Organization Type	Services-homeless Services-Health Other government - County
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City participates in monthly meetings of the ACHCH. Consultation with ACHCH staff includes assessment of East County Services and need for general health, behavioral, mental and drug addiction services. East County is working towards implementing a Street Outreach Medical Team.
3	Agency/Group/Organization	Alameda County Everyone HOME
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City participates in all the planning meetings related to the Strategic Plan to reduce homelessness in Alameda County. The City participated in the Point in Time Count for the East County.
4	Agency/Group/Organization	ABODE SERVICES
	Agency/Group/Organization Type	Services - Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City coordinates and meets regularly with services providers to assess needs and establish ways to coordinate services & partnerships on a regional level.
5	Agency/Group/Organization	Tri-Valley Haven for Women
	Agency/Group/Organization Type	Services-Victims of Domestic Violence Services-homeless

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City coordinates and meets regularly with services providers to assess needs and establish ways to coordinate services & partnerships on a regional level.
6	Agency/Group/Organization	AXIS COMMUNITY HEALTH
	Agency/Group/Organization Type	Services-Health Health Agency
	What section of the Plan was addressed by Consultation?	Health
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City coordinates and meets regularly with services providers to assess needs and establish ways to coordinate services & partnerships on a regional level.
7	Agency/Group/Organization	OPEN HEART KITCHEN
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Senior and unsheltered meals
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City coordinates and meets regularly with services providers to assess needs and establish ways to coordinate services & partnerships on a regional level.
8	Agency/Group/Organization	SPECTRUM
	Agency/Group/Organization Type	Services-Elderly Persons Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Senior and disabled Meals
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City coordinates and meets regularly with services providers to assess needs and establish ways to coordinate services & partnerships on a regional level.

9	Agency/Group/Organization	CALICO Center
	Agency/Group/Organization Type	Services-Children Services - Victims
	What section of the Plan was addressed by Consultation?	Children/victims of abuse
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City coordinates and meets regularly with services providers to assess needs and establish ways to coordinate services & partnerships on a regional level.
10	Agency/Group/Organization	SENIOR SUPPORT OF THE TRI-VALLEY
	Agency/Group/Organization Type	Services-Elderly Persons
	What section of the Plan was addressed by Consultation?	Seniors
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City coordinates and meets regularly with services providers to assess needs and establish ways to coordinate services & partnerships on a regional level.
11	Agency/Group/Organization	LEGAL ASSISTANCE FOR SENIORS
	Agency/Group/Organization Type	Services-Elderly Persons
	What section of the Plan was addressed by Consultation?	Seniors
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City coordinates and meets regularly with services providers to assess needs and establish ways to coordinate services & partnerships on a regional level.

Identify any Agency Types not consulted and provide rationale for not consulting

Efforts were made to include as broad a group of community stakeholders as possible. No agency types were excluded from participation.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Alameda County Housing and Community Development Agency	The City's goals also provide for housing and services for all income levels including homeless, persons with mental health issues and all special need populations.

Table 3– Other local / regional / federal planning efforts

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(l))

There are many goals and priorities that align related to the needs in Dublin, Livermore and Pleasanton. The three cities regularly meet and collaborate on efforts to assess and develop capacity building for the Tri-Valley services providers within the three cities. The three cities combined the allocation of the Emergency Homeless Impact funds, Homeless Emergency Aid Program Funds to implement crisis stabilization services as a Tri-Valley Region. In addition, the three cities are in the process of developing a Tri-Valley Regional Homelessness Strategic Framework and will be conducting a more comprehensive needs assessment that will update the 2011 Needs Assessment.

PR-15 Citizen Participation - 91.105, 91.115, 91.200(c) and 91.300(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Consolidated Plan priorities and the FY20 Annual Action Plan were developed through a series of community meetings, public hearings and outreach conducted by the City and the Human Services Commission (HSC) and included input from a variety of residents, community organizations, agencies, the Livermore Human Services Commission, the Livermore City Council, and other stakeholders.

The HSC facilitated multiple community needs workshops to inform the 2020-2024 Consolidated Plan priorities they discussed at their December 18, 2018 meeting and presented to Council on February 25, 2019. The meetings were publicly noticed as required. In addition, the City's Subcommittee on Homelessness led a community process developing a framework to address short, intermediate, and long-term strategies to address homelessness. Three community meetings held as part of this process are described below.

A 5-day public review period on the draft FY 2020-2024 Consolidated Plan and FY 2020-2021 Action Plan, which was coordinated with the Alameda County HOME Consortium, was from June 15, 2020 through June 19, 2020. The City of Livermore's notice of the 5-day review period and the City Council's public hearing date was noticed in the Valley Times and the local Spanish newspaper, El Mensajero. Alameda County also published notices regarding the HOME Consortium Annual Action Plan document in newspapers throughout the County. The City made the draft Livermore documents available for public review at City Hall and made it available electronically via an email request to the City Clerk. A public hearing to consider Livermore's FY 2020-24 Consolidated Plan and FY 2020-21 Action Plan was held at the City Council's June 22, 2020 meeting.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of Response/ Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons
1	Public Meeting	Non-targeted/ broad community	The first community workshop was held on October 9, 2018 with a focus on Housing and Homelessness. 43 community members, providers and Human Services Division staff attended the community meeting.	The meeting was facilitated in a workshop format. All comments were recorded for the various topics. Each participant was asked to prioritize their top three subcategories from highest to lowest. The subcategories included Housing, Temporary/transitional /Emergency Shelter, Safety Net Services, Basic Needs, Homeless Prevention, Housing Navigation, Outreach/Information and Referral and Other important topics not covered in the main subcategories. Each Commissioner facilitated a group in the corresponding subcategory and discussed that needs, challenges and resources needed.	All comments were accepted.

Sort Order	Mode of Outreach	Target of Outreach	Summary of Response/ Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons
2	Outreach to unsheltered	Unsheltered people	The unsheltered focus group was held on November 7, 2018. 27 individuals from the homeless community attended the discussion and provided valuable information.	The focus group was facilitated by staff and recorded on whitepaper during the discussion. Highlights from the focus group included a robust discussion on the need for a safe parking program, restroom/showers, job training/employment services, storage, assistance with navigation of social/mental health services and many more topics that are important. The focus group was a success, as staff received valuable information on gaps in services and the need for specific services from the Livermore homeless community.	All comments were accepted.

Sort Order	Mode of Outreach	Target of Outreach	Summary of Response/ Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons
3	Public Meeting	Non-targeted/broad community	The community meeting was held on November 13, 2018 and attended by 16 community members, providers and Human Services Division staff.	The meeting was facilitated in a workshop format. All comments were recorded for the various topics. Each participant was asked to prioritize their top three subcategories from highest to lowest. The subcategories included Seniors, Youth, Health, Employment, and Education important topics not covered in the main subcategories. Each Commissioner facilitated a group in the corresponding subcategory and discussed that needs, challenges and resources needed.	All comments were accepted.
4	Public Meeting	Non-targeted/broad community	On March 14, 2019, the Subcommittee hosted the first of three community meetings on short-term strategies. Thirty-seven community members attended the meeting.	Nine spoke during public comment, and an additional 11 filled out written comments cards.	All comments were accepted.

Sort Order	Mode of Outreach	Target of Outreach	Summary of Response/ Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons
5	Public Meeting	Non-targeted/broad community	On April 24, 2019, the Council Subcommittee hosted the second community meeting on short-term strategies. 42 community members attended the meeting.	Six providing public comments and an additional five filling out written comment cards.	All comments were accepted.
6	Public Hearing	Non-English Speaking - Specify other language: Spanish Non-targeted/broad community	On June 22, 2016, the Council held a public hearing to hear public comment related to the Five Year Consolidated Plan FY2020-2024.		All comments were accepted.

Table 4– Citizen Participation Outreach

Needs Assessment

NA-05 Overview

Needs Assessment Overview

According to the U.S. Census Bureau's population estimates, the City of Livermore experienced an estimated population growth of 10.8% between 2010 and 2019. Overall increases in population require planning for new housing, as well as rehabilitation of the aging housing stock and efforts to keep the existing housing stock affordable.

The recent economic recession substantially increased the number of households with cost burdens and other housing problems both nationally and statewide. While economic conditions have improved throughout Alameda County, the housing market recovery has been slow, resulting in continued housing need in the City of Livermore and the issue of rental rates increasing rapidly. The City is experiencing a need for affordable housing for families, seniors aging in place and unsheltered neighbors. In Livermore, 28.4% of households are renters.

Identifying Community Needs

To support the City's effort to identify the social service needs of the community, the City's Human Services Commission held two community needs workshops and one focus group with unsheltered neighbors. In addition, the City Council formed a Council Subcommittee on Homelessness (Subcommittee) in December of 2018, which worked closely with staff to research and identify programs and strategies that align local needs with the City's capacity and resources to provide immediate health, safety, and dignity measures to individuals and families experiencing homelessness. The Subcommittee led a series of community meetings with service providers and subject matter experts to gather information and promote active community discussions around program needs and potential program responses. The meetings provided important opportunities to explore potential programs and to understand the challenges and opportunities of each program.

NA-50 Non-Housing Community Development Needs - 91.415, 91.215 (f)

Describe the jurisdiction's need for Public Facilities:

Throughout the years, there have been a variety of needs assessments that have helped identify the need for Public Facilities. The City found there was a need for additional public facilities in the following areas:

Health care and behavioral health care:

The only federally qualified community clinic in Livermore and the Tri-Valley region is Axis Community Health. Axis is experiencing a sharp rise in the need for services and registers over 200 new patients seeking care each month. Recent changes in health care laws in conjunction with Medi-Cal eligibility rules mean that more people in Livermore are eligible for Medi-Cal coverage. In addition, many residents cannot afford to purchase private health care coverage, even when offered by their employers, while others have no access to employer-provided coverage.

Ensuring access to health care for our most vulnerable residents benefits the entire community. Research shows that primary care decreases complications from chronic diseases, increases immunization rates, and reduces rates of obesity and diabetes. It also decreases uncompensated emergency room visits, reducing public health costs.

Livermore and the Tri-Valley region face a widespread misconception that because of the region's wealth, local families encountering problems can afford to obtain private assistance. As a result, providers and stakeholders throughout Livermore reported that behavioral health is one of the greatest social concerns in our region. The survey participants described a lack of facilities and services for mental health coupled with the stigma of requesting help.

Centers for homeless and persons in need:

As a result of increasing market rents and lack of access to living wage employment, the number of persons experiencing homelessness in Livermore is continuing to grow and be a recognized issue in the community. The most widely recognized gap in homeless services has to do with the shortage of services for single men. A recommendation from the Mayor's 2014 Homeless Summit was to create a place for a co-location of services for homeless individuals that could include laundry, mailboxes, and additional programmatic supports, as well as an opportunity to provide a coordinated entry into the service delivery system. These types of resources could help to stabilize homeless individuals. Outreach workers at these centers could support engagement with chronically homeless community members.

How were these needs determined?

The City of Livermore conducted a Social Services Facility Assessment in 2008, which identified Childcare, Community Care and Senior Services Facilities as a priority need. The 2011 Tri-Valley Needs Assessment identified the need for Psychiatric Health Facilities and inpatient care as a need. In addition, the 2018, Everyone HOME Strategic Plan to End Homelessness Update identifies the need for Homeless Resource Centers.

Describe the jurisdiction's need for Public Improvements:

The sidewalks and streets within the City's main target areas remain a focus for rehabilitation. The target areas also contain the lowest income and most racially and ethnically diverse households within our community. Located in census tracts 4514.04, 4514.01, 4514.02 and 4515.03, which qualify as low/moderate income as defined by HUD, the neighborhoods are located in the center of Livermore and bordered by Murrieta Avenue, Railroad Avenue, Old First Street, Junction Avenue and Portola Avenue. By repairing and upgrading these areas, it will increase the ability of families to safely walk their children to school as well as obtain other basic services.

How were these needs determined?

These needs were identified through walk audits and community surveys developed for local safe routes to school initiatives.

Describe the jurisdiction's need for Public Services:

Lack of sufficient funding is the major obstacle the City faces in achieving its public services objectives. The City typically receives requests for twice as much funding as is actually available through CDBG to support public services. Nonprofit organizations dedicate significant time to organizing fundraising events, soliciting donations, and seeking private grants but even with these efforts, local agencies do not have enough funding for staffing and other basic costs of operating. In addition, demand for basic safety net services has increased exponentially.

Section SP-25 of this Plan summarizes the City's priorities and goals related to Human Services for the five-year planning period and includes housing services as units come online and all other public services.

How were these needs determined?

The City held a variety of Community Needs Assessment workshops, meetings and focus groups to better understand current community needs, the challenges providers face, and to identify emerging housing and human service's needs, trend and collaboration opportunities.

Housing Market Analysis

MA-05 Overview

Housing Market Analysis Overview:

As Livermore's population grows and the number of households with cost burdens and other housing problems continues to rise nationally, statewide, and regionally, the City is facing a need for affordable housing for families, seniors aging in place, people with disabilities, and unsheltered neighbors. Other pressing housing needs include rehabilitation of the aging housing stock, keeping the existing housing stock affordable, and supportive services that help community members obtain and maintain affordable housing.

As a result of increasing market rents and lack of access to living wage employment, the number of persons experiencing homelessness in Livermore is continuing to grow and be a recognized issue in the community. In addition to the need for short-term interventions that ensure the safety and dignity of people living without housing, Alameda County's plan to end homelessness identifies the expansion of permanent affordable housing as the most critical need for ending homelessness.

There is also a significant need in Livermore and the wider region for housing and services for low-income families, particularly information and referral to services, crisis intervention services, and food and hunger-related services.

MA-45 Non-Housing Community Development Assets - 91.410, 91.210(f)

Introduction

The following section describes the economic and workforce climate in Livermore, which enjoys a number of key regional assets that set it apart, including:

- Two national laboratories and a number of innovative companies, which provide a wealth of research, technology, intellectual capital, and invention;
- Livermore Valley Wine Country, award-winning Downtown, and the San Francisco Premium Outlets, which attract many of the one and a half million visitors to the region year-round;
- Livermore Municipal Airport which provides service to the \$42 Billion Tri Valley economies of Livermore, Pleasanton, Dublin, San Ramon, and Danville; and
- Over 19 million square feet of industrial space or more than 78 percent of the Tri Valley industrial total.

This section also describes some of the economic impacts the COVID-19 public health emergency is having on community members.

Economic Development Market Analysis

Business Activity

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	417	65	1	0	-1
Arts, Entertainment, Accommodations	4,184	3,802	11	9	-2
Construction	3,006	5,808	8	14	6
Education and Health Care Services	5,118	3,766	14	9	-5
Finance, Insurance, and Real Estate	2,148	1,464	6	4	-2
Information	1,384	1,252	4	3	-1
Manufacturing	4,002	3,835	11	9	-2
Other Services	1,277	918	3	2	-1
Professional, Scientific, Management Services	7,637	10,623	21	26	5
Public Administration	0	0	0	0	0
Retail Trade	4,048	4,731	11	11	0
Transportation and Warehousing	1,103	1,149	3	3	0
Wholesale Trade	2,325	3,813	6	9	3
Total	36,649	41,226	--	--	--

Table 5 - Business Activity

Data 2011-2015 ACS (Workers), 2015 Longitudinal Employer-Household Dynamics (Jobs)

Source:

Labor Force

Total Population in the Civilian Labor Force	47,440
Civilian Employed Population 16 years and over	45,025
Unemployment Rate	5.10
Unemployment Rate for Ages 16-24	18.16
Unemployment Rate for Ages 25-65	3.48

Table 6 - Labor Force

Data Source: 2011-2015 ACS

Occupations by Sector	Number of People
Management, business and financial	14,770
Farming, fisheries and forestry occupations	1,270
Service	4,175
Sales and office	10,450
Construction, extraction, maintenance and repair	3,275
Production, transportation and material moving	2,075

Table 7 – Occupations by Sector

Data Source: 2011-2015 ACS

Travel Time

Travel Time	Number	Percentage
< 30 Minutes	23,100	56%
30-59 Minutes	12,165	29%
60 or More Minutes	6,160	15%
Total	41,425	100%

Table 8 - Travel Time

Data Source: 2011-2015 ACS

Education:

Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
Less than high school graduate	2,570	175	1,140
High school graduate (includes equivalency)	6,240	320	1,570
Some college or Associate's degree	12,465	675	2,965
Bachelor's degree or higher	17,280	510	2,325

Table 9 - Educational Attainment by Employment Status

Data Source: 2011-2015 ACS

Educational Attainment by Age

	Age				
	18–24 yrs	25–34 yrs	35–44 yrs	45–65 yrs	65+ yrs
Less than 9th grade	135	405	530	875	500
9th to 12th grade, no diploma	765	545	550	975	560
High school graduate, GED, or alternative	1,800	1,735	1,870	4,525	1,920
Some college, no degree	2,710	2,560	2,255	6,215	2,710
Associate's degree	410	1,290	1,215	2,570	965
Bachelor's degree	645	3,365	3,225	6,600	1,810
Graduate or professional degree	65	1,455	1,895	3,585	1,475

Table 10 - Educational Attainment by Age

Data Source: 2011-2015 ACS

Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	23,689
High school graduate (includes equivalency)	40,605
Some college or Associate's degree	51,024
Bachelor's degree	74,737
Graduate or professional degree	100,380

Table 11 – Median Earnings in the Past 12 Months

Data Source: 2011-2015 ACS

Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

Long a scientific and industrial innovator, Livermore is becoming increasingly absorbed into the broader San Francisco Bay Area innovation ecosystem. This means successfully competing in a global marketplace with access to talent, capital, and resources, but it also means increased in- and out-migration as workers in the Central Valley seek higher wages in Livermore and Livermore residents do the same in Silicon Valley, San Francisco, and Oakland.

According to the Business Activity tables above using data from the US Census' 2011-2015 American Community Survey, the Professional, Scientific, and Management Services sector is the predominant employment sector in Livermore, making up more than 20% of the city's workers and jobs. The education and healthcare services, manufacturing, hospitality, and retail sectors also have a significant employment presence in Livermore.

Describe the workforce and infrastructure needs of the business community:

The City of Livermore's 2020-2025 Economic Development Strategic Plan identified transit and workforce recruitment and retention as key challenges for the local business community. Major employers who were interviewed identified the lack of transit options and regional congestion on Altamont Pass and along Highways 84, 580, and 680 as barriers to doing business. Housing supply, traffic congestion, and relatively lower wages were identified as factors that present a challenge to recruiting and retaining workers.

Furthermore, the City's 2019 economic development survey identified transit options and BART, parks or facilities for youth activities, higher quality hotels, and affordable housing as things that Livermore is missing. Downtown was also heavily emphasized, with many survey respondents stating their desire to see a completed downtown along with more parking and improved bike and pedestrian access.

Economic disruptions caused by the COVID-19 emergency have created a host of workforce and infrastructure needs that are described in the following question.

Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.

The unprecedented conditions during the COVID-19 Public Health Emergency are very challenging for Livermore businesses and workers, particularly small, mid-size and self-employed businesses. Numerous firms of all sectors and sizes are experiencing significant revenue and workforce reductions. According to economic injury data reported to the City, 87 of Livermore's 5,600 local businesses are already reporting

more than \$8.7 million in losses two months into the crisis. The hospitality and retail sectors, both of which are a significant part of the City's employment and economic base, have been hit especially hard.

Throughout California, millions of workers have lost their jobs or seen their work hours significantly reduced as a result of state and local responses to the COVID-19 public health emergency. According to the California Budget and Policy Center's analysis of statewide data and trends, this economic disruption is especially impacting Californians with less education, immigrants, children, and adults of color. Local businesses and workers, especially the most vulnerable, will need ample support to weather this emergency and its economic impacts.

How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?

Many of Livermore's most common positions require significant levels of formal education and training. While Livermore's population is highly educated, many community members do not have the college or high school degree needed to access higher paying occupations. The Bay Area's uneven labor market means that education levels do not necessarily correspond with available job opportunities. Regionally, high wage occupation categories are growing the most, but low-wage occupation categories have the largest number of jobs in total.

The 2011 Human Services Needs Assessment identified the need for adult education and vocational skills development particularly for those without high school and college degrees. Another gap is insufficient childcare options for low-income families, which disproportionately impacts low-wage workers and job seekers. Stakeholders also reported few local job development opportunities for immigrants, youth, and youth with disabilities who are transitioning to adulthood.

Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.

In addition to job fairs hosted by the City of Livermore, the following local workforce development programs are available for low-income and unemployed persons: Temporary Assistance for Needy Families (TANF) and CalWORKS programs; the Tri-Valley Career Center; the Livermore Adult Education, Amador Valley Adult and Community Education in Pleasanton, and Dublin Community Education Center; Tri-Valley Regional Occupation Program in Livermore; Los Positas College. The Tri Valley's workforce ecosystem is a highly collaborative one where local jurisdictions, workforce intermediaries, educational institutions, and employers work closely together to create employment opportunities for community members. Some examples of these initiatives include the Tri Valley Education Collaborative, Tri-Valley Manufacturing Day, and Los Positas College's Business Studies Advisory Board.

Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)?

Yes

If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.

The City of Livermore's FY2020-2024 Consolidated Plan strategies align closely with its 2020-2025 Economic Development Strategic Plan, which identifies the following three goals:

1. Encourage an innovation-driven economy
2. Further enhance Livermore's unique sense of place and elevate the City's standing as a world-class destination; and
3. Ensure Livermore's economy remains diverse, inclusive, and resilient.

In particular, Consolidated Plan activities can help the City meet the following objectives related to its third goal of ensuring Livermore's economy remains diverse, inclusive, and resilient:

- Objective 1: Ensure access to local employment and entrepreneurship opportunities for a broad section of the community
- Objective 2: Ensure Livermore remains a place where people of all backgrounds and skill levels can live and work
- Objective 3: Economic Resiliency

MA-50 Needs and Market Analysis Discussion

Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")

According to 2011-2015 American Community Survey data mapped and analyzed by the California Healthy Places Index, census tract 4515.05 has the highest percentage of households lacking basic kitchen and plumbing facilities. Census tracts 4514.04, 4515.06, and 4514.03 have the highest levels of crowded housing conditions in Livermore, which is defined as more than one occupant per room. Census tracts 4516.01, 4516.02, 4514.01, and 4512.01 have the highest percentage of low-income renters who are severely housing burdened, meaning that they spend more than 50% of their income on rent. Census tracts 4515.04, 4512.01, and 4514.04 have the highest percentage of low-income homeowners who are severely burdened by housing costs. Census tract 4515.04, which is described in more detail in subsequent sections, is the only census tract in this list that has higher rates of multiple housing problems.

Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")

Census tract 4514.04, where the majority of community members are non-white and 46% of the population is Latino, has high levels of residential racial segregation, as measured by the Divergence Index, and the highest poverty rates in the City. Census Tracts 4516.02, 4515.06, 4514.01, and 4515.03 all have higher poverty rates compared to the rest of Livermore.

What are the characteristics of the market in these areas/neighborhoods?

Census tract 4514.04 is located in the center of Livermore and has some of the highest levels of crowded housing and homeowner housing cost burden in the City. This census tract predominately contains single family and mixed-use housing developments.

According to the California Census Office's analysis of 2014-2018 American Community Survey data, 56% of housing units in this area are renter occupied, 17% of households live below 150% of the federal poverty level, and 4.5% of households are receiving public assistance. People who primarily speak languages other than English head 7% of households. 87% of this community's Limited English Population speak Spanish at home.

Are there any community assets in these areas/neighborhoods?

Census Tract 4514.04 has several small businesses and grocery stores that cater to community members. Elementary schools in the local school district that qualify for Title 1 funding serve this area. Both of these schools provide a variety of programs and services designed to serve low-income community members and immigrant families. The City also has an active public library branch within

this community. May Nissen Park, a 12.2 acre community park that was recently renovated and includes a swim center, playgrounds, group picnic areas, basketball courts, restrooms, horseshoe pits, sports fields, tennis courts, dog park and a preschool, is located near the library.

Are there other strategic opportunities in any of these areas?

An affordable housing development site within this area, Chestnut Square, will provide 72 affordable apartment units for seniors and 42 affordable family units in addition to a 44-unit market rate townhouse project. 15 units will be prioritized for households experiencing homelessness and provide supportive services. The projects will also utilize HUD's Project Based Section 8 program and HUD 811 program for persons with disabilities. In addition to creating new housing units for persons experiencing homelessness, the Vineyard Housing and Services project will expand an existing food and homeless services site and provide permanent infrastructure for the emergency and safety net services that are acutely needed for families in these communities, especially in response to the COVID-19 public health emergency.

MA-60 Broadband Needs of Housing occupied by Low- and Moderate-Income Households - 91.210(a)(4), 91.310(a)(2)

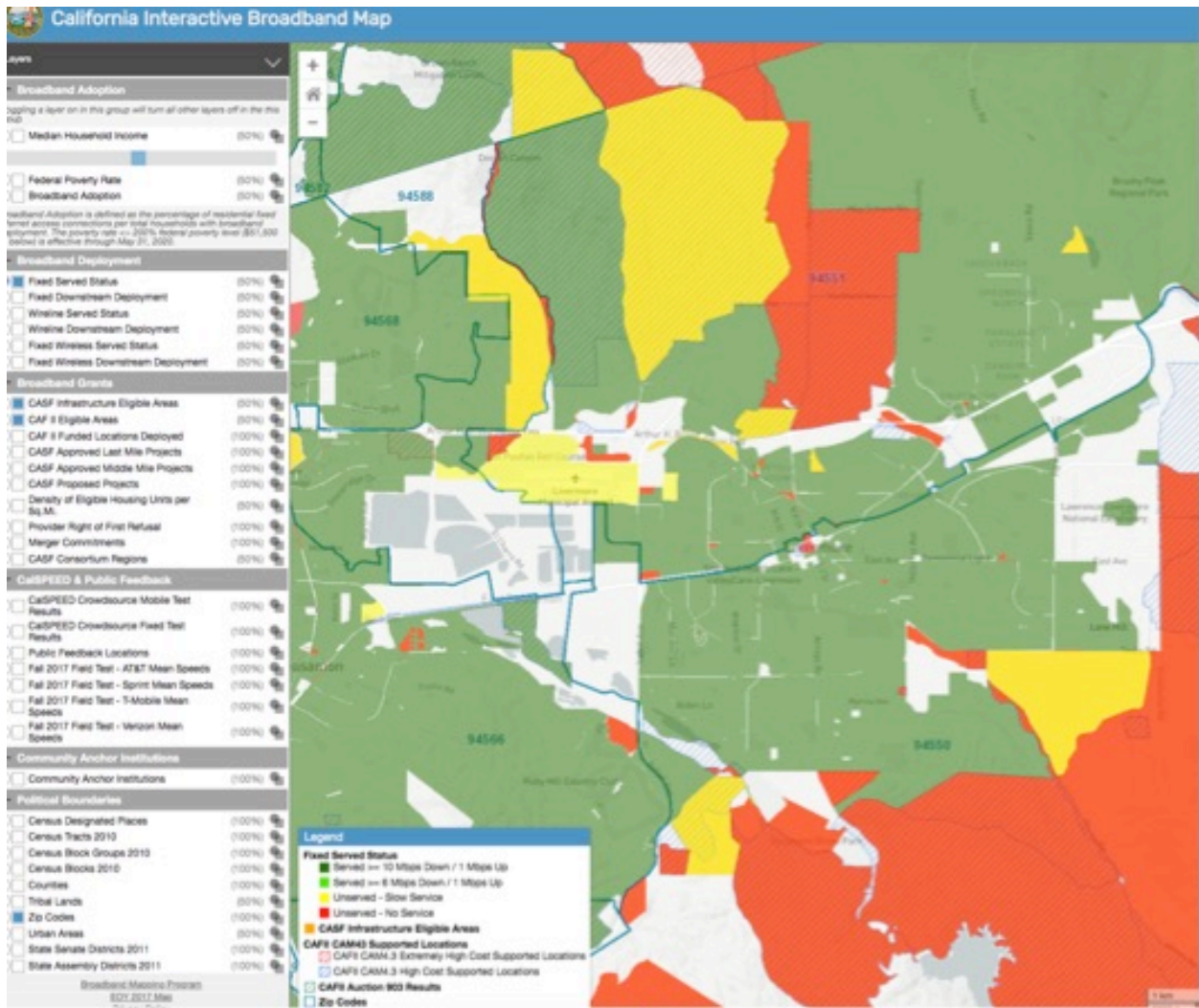
Describe the need for broadband wiring and connections for households, including low- and moderate-income households and neighborhoods.

According to the California Interactive Broadband Map, the majority of Livermore is served by fixed-service broadband. However, in nonresidential areas such as the Livermore Municipal Airport and other commercial areas as shown by the attached map, there is underservice of internet with slow service or no service at all. According to the California Census Office's analysis of 2013-2017 American Community Survey data, 9.7% of Livermore households lack broadband internet.

Describe the need for increased competition by having more than one broadband Internet service provider serve the jurisdiction.

The primary fixed-service providers internet service providers (ISP) in the City of Livermore are Comcast (Xfinity) and AT&T. The competition between the two ISP allows for reduced costs, increased speeds, and demand for better infrastructure within the City. Though competition has reduced internet costs, ISPs have also acknowledged that lower income families are impacted by the lack of internet access and the gap persists for households to access services requiring the internet, such as as job applications.

To minimize the gap and isolation, both internet providers allow households who qualify for public assistance programs, such as the National School Lunch Program, Housing Assistance, Medicaid, SNAP, and SSI, to be connected at lower speeds and at much lower costs without contracts, credit checks, and installation fees.



MA-60 Broadband Access Map Livermore

MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)

Describe the jurisdiction's increased natural hazard risks associated with climate change.

The California Department of Public Health's Climate Change and Health Profile Report for Alameda County from 2017 outlines the following climate change impact concerns for Bay Area communities:

- Increased temperature
- Reduced precipitation
- Sea level rise and inland flooding
- Heat Waves

According to the 2018 Tri-Valley Local Hazard Mitigation Plan, average temperatures are expected to continue to increase in the planning area, which may lead to a host of primary and secondary impacts, such as an increased incidence of heat waves. Expected changes in precipitation patterns are poorly understood and could have significant impacts on the water supply and flooding in the area. Atmospheric river events may result in stormwater flooding after stormwater management systems are overwhelmed.

The Local Hazard Mitigation Plan also identifies the following hazard risks for the City of Livermore, some of which are associated with climate change:

- Earthquakes (High Risk)
- Severe weather (Medium Risk)
- Wildfire (Medium Risk)
- Flood (Low Risk)
- Landslide (Low Risk)
- Drought (Low Risk)
- Dam failure (Low Risk)

Describe the vulnerability to these risks of housing occupied by low- and moderate-income households based on an analysis of data, findings, and methods.

The maps created as part of the 2018 Local Hazard Mitigation Plan show that most of Livermore's housing stock is located outside of flood, wildfire, and landslide areas. The five census tracts identified in the Needs Assessment and Market Analysis as having the greatest concentration of low and moderate income households (4514.04, 4516.02, 4515.06, 4514.01, and 4515.03) face various levels of vulnerability to local hazards associated with climate change. Three of these census tracts have FEMA effective DFIRM flood hazard areas. Census Tract 4516.02 also has an area with high liquefaction susceptibility. Census Tract 4514.01 has areas with high susceptibility to deep-seated landslides as well as zones with high wildfire severity.

According to the California Department of Health's The California Department of Public Health's Climate Change and Health Profile Report for Alameda County from 2017, low-income households and communities experiencing racial segregation and poverty are more likely to be impacted by hazards like extreme heat days, extreme weather events, and air quality impacts from various climate-associated causes.

Strategic Plan

SP-05 Overview

Strategic Plan Overview

The Strategic Plan for the 2020-2024 Consolidated Plan considers the recent surveys that were completed by the City of Livermore. We have also incorporated information gathered in public meetings to discuss priority community needs recommended by the Human Services Commission, the City of Livermore's Housing Element, the Council Subcommittee on Homelessness' Strategic Framework, and other public hearings held by the Livermore City Council and Human Services Commission.

The goals and priority needs identified in this section support programs that provide families and individuals with the resources they need to thrive. The goal of our service delivery system should be to determine the correct amount and type of services that a family or individual will require to achieve stability and avoid housing instability in the future. The City's goal is to fund programs that allow our partners to effectively complete this work without additional barriers to obtaining assistance.

Guiding Principles

The activities and program supported under this plan will include the following guiding principles:

- Be culturally accessible, appropriate and inclusive
- Encourage community engagement and involvement
- Promote energy and resource efficiency
- Encourage networking and information sharing across service providers
- Encourage process streamlining
- Consolidate service delivery

SP-10 Geographic Priorities - 91.415, 91.215(a)(1)

Geographic Area

Table 12 - Geographic Priority Areas

1	Area Name:	City-wide
	Area Type:	Other
	Other Target Area Description:	Other
	HUD Approval Date:	
	% of Low/ Mod:	
	Revital Type:	
	Other Revital Description:	
	Identify the neighborhood boundaries for this target area.	
	Include specific housing and commercial characteristics of this target area.	
	How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	
	Identify the needs in this target area.	
	What are the opportunities for improvement in this target area?	
	Are there barriers to improvement in this target area?	

General Allocation Priorities

CDBG public service and capital funds will be distributed throughout the City of Livermore, thus the majority of funding through the City's Housing and Human Services Grant Program is distributed city-wide. However, certain projects receiving funding have main offices in other cities (such as Dublin, Pleasanton, Walnut Creek, Fremont, Oakland, and Hayward), or services may be provided in other jurisdictions, such as the adjacent cities of Pleasanton and Dublin, where the agencies funded serve Livermore residents as part of services provided within the greater Tri-Valley area. All funded activities are targeted to serve eligible households that reside solely within the City of Livermore. The City anticipates that there will be funded activities that will target eligible low/moderate income census tracts as defined by HUD.

SP-25 Priority Needs - 91.415, 91.215(a)(2)

Priority Needs

Table 13 – Priority Needs Summary

1	Priority Need Name	Housing
	Priority Level	High
	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence Non-housing Community Development
	Geographic Areas Affected	Other
	Associated Goals	Rental Assistance
Description	Promote the production, rehabilitation and preservation of affordable housing (rental and ownership) through acquisition, rehabilitation, new construction and minor home repair. Reduction of Housing Discrimination through provision of fair housing and landlord/tenant services. Provide rental assistance to target populations as well as people economically impacted by a disaster or emergency, such as the COVID 19 pandemic.	

	Basis for Relative Priority	As described throughout this document, multiple community needs meetings, the Livermore Housing Element and the City Council Subcommittee on Homelessness each identified affordable housing as one of Eastern Alameda County's most critical needs.
2	Priority Need Name	Homeless
	Priority Level	High
	Population	Extremely Low Low Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth
	Geographic Areas Affected	Other
	Associated Goals	
	Description	Use resources to end homelessness by funding and supporting homeless services programs.
	Basis for Relative Priority	As described throughout this document, the number of persons experiencing homelessness is on the rise in Livermore and establishing a homelessness strategy, engaging local partners to develop a coordinated response, and meeting the needs of this population are City priorities.
	3	Priority Need Name
Priority Level		High

	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Rural Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence
	Geographic Areas Affected	Other
	Associated Goals	
	Description	Increase the availability of service enriched housing for persons with special needs by supporting the acquisition and new construction of housing units.
	Basis for Relative Priority	As described throughout this document, there is a pressing local need for supportive housing units, particularly for seniors, people experiencing homelessness, people with disabilities, and families providing case management and coordination of services to help participants maintain permanent housing.
4	Priority Need Name	Community Development
	Priority Level	High

<p>Population</p>	<p>Extremely Low Low Moderate Large Families Families with Children Elderly Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence</p>
<p>Geographic Areas Affected</p>	<p>Other</p>
<p>Associated Goals</p>	<p>Public Services Public Facilities</p>
<p>Description</p>	<p>Support public service programs for low-income community members, preserving safety net services for families and individuals who are underserved or impacted by a disaster or emergency such as the COVID 19 pandemic. Make improvements, including ADA accessibility, to public facilities, such as curbs and sidewalks, neighborhood parks and recreational improvements, homeless facilities and other public facilities/community centers. Fund economic development, micro-enterprise and on-the-job training.</p>
<p>Basis for Relative Priority</p>	<p>As described throughout this document, the primary need in Livermore is for additional public services, particularly food access, health services, and case management/service navigation for people experiencing homelessness, seniors, families, and people with disabilities.</p>

Narrative

Homelessness and affordable housing are a priority for the City Council. The goal is to establish a homelessness strategy, engaging local partners to develop a coordinated response, and expand diversity of affordable housing opportunities. This includes:

1. Developing and implementing a Homeless Strategic Framework
2. Development of Affordable Housing Multifamily Projects
3. Develop Regional Housing Opportunities

The Human Services Commission identified priorities from the Community Needs Workshops and the Homeless Consumer Focus Group as follows:

Housing:

- Increase number of affordable units (Seniors/Families/Homeless)
- Housing counseling
- Legal aid
- Case management/coordination of services to maintain permanent housing

Homeless:

- Temporary/transitional/emergency shelter (includes safe parking, increase in shelter beds, establishing transitional units)
- Basic needs: showers/restrooms, storage, social services navigation, employment related services
- Safety net services: food, health (includes physical/mental health/substance abuse/dental)
- Case management/social services navigation
- Public education

Seniors:

- Increase number of affordable housing units
- Access to food
- Adult day care
- Case management/navigation assistance services
- Public education on available programs

Health:

- Access to mental/behavioral/substance abuse counseling
- Access to dental services
- Access to assistance for developmental and physical disabilities

Across multiple categories, case management/navigation services were identified as critical components for success, and public education on issues and available services was identified as helpful in increasing awareness and early intervention.

SP-35 Anticipated Resources - 91.420(b), 91.215(a)(4), 91.220(c)(1,2)

Introduction

The City of Livermore's anticipates receiving federal Community Development Block Grant (CDBG) allocations and HOME Investment Partnerships Program (HOME) funds through the Alameda County HOME Consortium during FY 2020-2024. The City will also receive approximately \$60,000 of rental income each year of the Consolidated Plan period from the properties the City purchased with a Section 108 loan guarantee. The City will use the program income generated from this property to repay the 108 loan. If this property generates any additional program income, the City will use the funding to pay for the building's operating expenses.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	436,653	0	0	436,653	1,760,000	The City anticipates receiving approximately \$440,000 of CDBG allocation each year of the Consolidated Plan of its Five-Year Consolidated Plan.

Table 14 - Anticipated Resources

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City leverages its CDBG entitlement funding and HOME Investment Partnership program funding with additional resources derived from local development fees. Local funding sources include: Housing In-lieu (In-lieu) funds that are allocated solely for housing projects and/or programs; Social and Human

Service Facility Fees (HSFF) that are exclusively allocated to capital projects supporting human services activities serving very-low and low-income persons; and Social Opportunity Endowment (SOE) funds that are allocated to public service programs assisting very-low and low-income persons. HOME Investment Partnership funds are earmarked for projects that provide tenant-based rental assistance to domestic violence survivors and people experiencing or who are at risk of becoming homeless. The allocation of HOME funds is offered through the Alameda County HOME Consortium, of which the City of Livermore is a member.

City General funds are used for specific projects such as the operation of the Multi-Service Center and 2-1-1, and homeless services. The City of Livermore will continue identifying one-time funding opportunities, such as funds received from the State of California's Homeless Emergency Aid Program (HEAP) to pilot short-term strategies that address the needs of community members experiencing homelessness.

If appropriate, describe publically owned land or property located within the state that may be used to address the needs identified in the plan

The City of Livermore has acquired several vacant parcels for the future development of affordable housing that is consistent with the City's goals and priorities as outlined in the City's Five-Year Consolidated Plan and the City's General Plan Housing Element.

SP-40 Institutional Delivery Structure - 91.415, 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
City of Livermore	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning neighborhood improvements public facilities public services	Jurisdiction
City of Livermore Housing Authority	PHA	Public Housing	Jurisdiction
Housing Consortium of the East Bay	Developer	Homelessness Rental	Jurisdiction
ABODE SERVICES	Non-profit organizations	Homelessness	Region
TRI-VALLEY HAVEN	Non-profit organizations	Homelessness Non-homeless special needs public services	Region
CityServe of the Tri-Valley	Non-profit organizations	Homelessness Non-homeless special needs public services	Region
AXIS COMMUNITY HEALTH	Non-profit organizations	Non-homeless special needs public services	Region
Alameda County Everyone HOME	Regional organization	Homelessness	Region
Midpen Housing Corporation	Developer	Homelessness Ownership Rental	Jurisdiction

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
Eden Housing for Council for Hope and Opportunity (ECHO)	Non-profit organizations	Homelessness Non-homeless special needs Rental public services	Jurisdiction
SENIOR SUPPORT OF THE TRI-VALLEY	Non-profit organizations	Non-homeless special needs public services	Region
Alameda County Housing and Community Development	Government	Economic Development Homelessness Non-homeless special needs Ownership Rental neighborhood improvements public facilities public services	Region
OPEN HEART KITCHEN	Non-profit organizations	Homelessness Non-homeless special needs public services	Jurisdiction
CALICO Center	Non-profit organizations	Non-homeless special needs public services	Jurisdiction
SPECTRUM	Non-profit organizations	Non-homeless special needs public services	Region
Livermore Area Recreation and Park District (LARPD)	Public institution	Non-homeless special needs public services	Jurisdiction
Hello Housing Administration of a Community Buying Program	Non-profit organizations	Ownership Rental	Jurisdiction
Eden I&R	Non-profit organizations	Non-homeless special needs public services	Region

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
Livermore Homeless Refuge	Non-profit organizations	Homelessness	Jurisdiction
Asbury Methodist Church	Community/Faith-based organization	Homelessness Non-homeless special needs public services	Jurisdiction
EAST BAY HABITAT FOR HUMANITY	Non-profit organizations	Ownership Rental	Jurisdiction
LIVERMORE VALLEY JOINT UNIFIED SCHOOL DISTRICT (LVJUSD)	Public institution	Homelessness Non-homeless special needs public services	Jurisdiction

Table 15 - Institutional Delivery Structure

Assess of Strengths and Gaps in the Institutional Delivery System

The City of Livermore has found that the most cost-effective way to deliver social, educational, and recreational services is through contracts with community-based organizations. One of the City’s greatest strengths is the presence of excellent, active community-based organizations. Community-based organizations also work closely with one another in Livermore through a number of collaborations. Livermore has a strong sense of community, and volunteerism levels are high. A number of local organizations also rely on individual donations from local residents to support their work.

Lack of access to services can prevent the delivery of services. This can be the result of several factors including lack of transportation, services that are not delivered in a culturally appropriate manner or in the appropriate language, burdensome requirements prior to accessing services (“red tape”), and services that are not provided close to those in need. Lack of transportation is a particular challenge for the elderly, for persons with disabilities, and for others who may not drive or have a car. Transportation to services must be appropriate for the population in need, such as “door-to-door” transit for the elderly and persons with disabilities, the lack of awareness of the availability of services by those in need and a lack of knowledge about how to access services are significant obstacles. Outreach to those in need should be significant and culturally appropriate. Those in need must often access services from several points; similar services may also be provided by more than one agency. Those being served by one agency may have needs that are not being addressed by the particular agency currently serving that person or family.

Availability of services targeted to homeless persons and persons with HIV and mainstream services

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
Homelessness Prevention Services			
Counseling/Advocacy	X	X	
Legal Assistance	X		
Mortgage Assistance	X		
Rental Assistance	X		
Utilities Assistance	X		
Street Outreach Services			
Law Enforcement	X	X	
Mobile Clinics			
Other Street Outreach Services	X	X	
Supportive Services			
Alcohol & Drug Abuse	X	X	X
Child Care	X		
Education	X		X
Employment and Employment Training	X		
Healthcare	X	X	X
HIV/AIDS	X		
Life Skills	X	X	X
Mental Health Counseling	X	X	X
Transportation	X	X	
Other			

Table 16 - Homeless Prevention Services Summary

Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)

There are several year-round homeless shelters in Livermore. Each of the shelters provides case management, life skills training, mental health assistance and connections to other services. Shelter services are available to women and their children, domestic violence survivors, and homeless families.

There are no year-round shelters for single men, although, Livermore Homeless Refuge, an organization consisting of volunteers from community and faith-based organizations, provides emergency shelter when temperatures drop. Other services for unsheltered community members provided by organizations like Open Heart Kitchen, CityServe, and Abode include hot meal distribution, clothing distribution, laundry and hot showers programs, and crisis stabilization and street outreach providing medical, psychiatric, and case management to persons experiencing homelessness.

Tri-City Health provides direct services to persons in Livermore living with HIV. Out of their office in the Multi-Service Center, the organization connects clients with Axis to obtain health care along with other basic services such as rental assistance, counseling, and life skills. Abode Services is also the only agency that provides services to veterans in Livermore. The agency obtained funding from the Veterans Administration to provide assistance through the Supportive Services for Veteran Families (SSVF) program along with VASH vouchers. Coupled with the rental assistance, veterans and their families also receive connections to services, mental health support and other necessary assistance.

Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above

The supply of services for people experiencing homelessness has not kept pace with the growing demand.

Stakeholders and participants of the community needs meetings described long waiting lists for affordable housing, subsidized childcare and after school care, daytime activities for the unsheltered, and access to care for people with mental, behavioral and specialty physical health needs. Decreasing HUD funding places greater demands on the City to find additional funding to support services. This is coupled with the perception by Alameda County that Livermore and the remainder of the Tri-Valley is a wealthy area and does not require services.

An example is the increasing need for housing for our lowest income residents. With a low vacancy rate and increasing rents, landlords are quickly becoming less willing to rent to a person that has previous challenges maintaining their housing. Even though Livermore has access to many programs, including supportive housing vouchers and rental assistance programs for veterans, it is still difficult to find a landlord that will rent to a person that is utilizing these programs to obtain housing.

In addition, special needs populations face greater obstacles to economic well being than the general population. In addition, special needs populations often require supportive services and/or special housing accommodations in order to stay independently housed. As described in the County's housing needs analysis, people with disabilities receiving Supplemental Security Income (SSI) benefits are the lowest-income households in the Consortium area, and there is not a single housing market area in the United States (Alameda County included) where a person with a disability receiving SSI benefits can afford to rent a studio apartment. The number of subsidized housing units countywide is inadequate to meet demand. Unfortunately, funding for social services has been drastically cut at the federal and state level in recent years, and funding for special needs housing has been insufficient to meet the growing need.

Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs

The priorities and specific objectives that the City of Livermore hopes to achieve, along with associated activities, are described in the Summary of Housing and Community Development Activities.

SP-45 Goals - 91.415, 91.215(a)(4)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Rental Assistance	2020	2024	Affordable Housing		Housing	CDBG: \$630,000	Tenant-based rental assistance / Rapid Rehousing: 87 Households Assisted
2	Public Services	2020	2024	Homeless Non-Homeless Special Needs Non-Housing Community Development		Community Development	CDBG: \$330,000	Public service activities other than Low/Moderate Income Housing Benefit: 1986 Persons Assisted
3	Public Facilities	2020	2024	Homeless Non-Housing Community Development	City-wide	Community Development	CDBG: \$800,000	Other: 3 Other

Table 17 – Goals Summary

Goal Descriptions

1	Goal Name	Rental Assistance
	Goal Description	Provide rental assistance to target populations as well as people economically impacted by a disaster or emergency, such as the COVID 19 pandemic
2	Goal Name	Public Services
	Goal Description	Support public service programs for low-income community members, preserving safety net services for families and individuals who are underserved or impacted by a disaster or emergency such as the COVID 19 pandemic

3	Goal Name	Public Facilities
	Goal Description	Acquire and make improvements, including ADA accessibility and emergency preparedness, to public facilities, such as curbs and sidewalks, neighborhood parks and recreational improvements, homeless facilities and other public facilities/community centers

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

The City anticipates adding at least 100 affordable housing units throughout the FY 2020-2024 Consolidated Plan period through 3 projects currently under development. In addition to creating new housing units for persons experiencing homelessness, the Vineyard Housing and Services project will expand an existing food and homeless services site to provide critical infrastructure for addressing the City's strategic plan goals. The Ageno project will provide affordable units for 55 years to households with incomes up to 50% of the median income and the Avance project will provide services-enriched housing units targeted to persons with developmental disabilities.

The City's annual CDBG entitlement from HUD serves approximately 1,500 to 2,000 low-income Livermore residents over the course of 5 years. Because the City uses a variety of local funding sources to leverage the CDBG funding by providing assistance to a broad range of agencies, as well as supporting the Multi-Service Center, the number of people served raises to over 10,000.

SP-65 Lead-based Paint Hazards - 91.415, 91.215(i)

Actions to address LBP hazards and increase access to housing without LBP hazards

The City participates in the Alameda County Service Area for Lead Abatement (CSALA), which funds the Alameda County Healthy Homes Department (HHD). Through the HHD, renters and homeowners receive information about lead hazards and Indoor Air Quality (IAQ) and other Healthy Homes questions and concerns.

City staff have received certification and training in lead based paint inspection, project design, and project monitoring and Healthy Homes practitioner training and work with the HHD staff, property owners and contractors to identify, control and/or abate lead paint hazards in low- and moderate-income renter- and owner-occupied properties. In implementing rehabilitation programs, the City notifies tenants of lead-based paint hazards in all pre-1978 properties; refers owners to an environmental testing firm for risk assessments; initiates lead hazard controls and/or abatement protocols in conformance with the HUD Guidelines and; and obtains final clearance testing. When conducting Section 8 Housing Choice Voucher program inspections, the Housing Authority inspectors are trained to look for chipped or peeling paint that may indicate the presence of old lead paint and if so, lead-safe remediation of the hazard and clearance testing are required and performed by outside contractors. The Housing Authority has tested all of its owned housing units for lead-based paint and has completed abatement.

How are the actions listed above integrated into housing policies and procedures?

HUD 24 CFR Part 35 Title X Section 1012 & 1013 lists requirements by activity. The Housing Authority and all housing programs have incorporated these and are in compliance with Rehabilitation (Subpart J), and Tenant Based Rental Assistance (Subpart M). These activities and requirements are addressed in the City's Housing Rehabilitation Program Guidelines. Visual inspection for deteriorated paint is a part of the HQS inspections that are performed annually by Livermore Housing Authority staff for Voucher holder residences.

SP-70 Anti-Poverty Strategy - 91.415, 91.215(j)

Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

The City of Livermore continues to support the Multi-Service Center, a one-stop center that houses the satellite offices for nine County, State and non-profit agencies that serve low-income individuals from throughout Livermore and the Tri-Valley. If this building did not exist, low-income residents would be required to travel over 20 miles to obtain services in Hayward, Fremont and Oakland. The City of Livermore will continue to provide general fund dollars to subsidize the operation and ongoing maintenance that will enable the City to continue to subsidize rents for non-profit agencies occupying the building.

Utilizing fees paid by local development, the City established two additional local funds to leverage federal CDBG and HOME funding to support and expand assistance for low-income residents. The Social Opportunity Endowment (SOE) Program establishes a long-term, stable funding source for public service programs. The City can utilize allocations from the Human Service Facility Fee to fund the acquisition, rehabilitation and renovation of buildings that support human services in Livermore.

An important component to reducing poverty is education. To achieve those ends, the City will continue its partnership with the Livermore Valley Joint Unified School District (LVJUSD) to ensure that every child is ready to attend school. The City will continue to leverage CDBG funding with other public and private sources for the optometric, dental, and medical programs. Additionally, Livermore will continue to collaborate with the cities and school districts of Dublin and Pleasanton and Alameda County Health Care Services Agency to improve access to and expand health and wellness services for students and families living in the Tri-Valley region.

How is the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan

The City of Livermore has demonstrated a strong commitment to the development and funding of a comprehensive Housing and Human Services Program ensuring that housing and social services meet the needs of a low-income households and are provided fairly and equitably. The City continues to work proactively to implement its housing goals, policies, and programs that include addressing and mitigating potential obstacles, both market and governmental, to affordable housing. To achieve this goal, the City will continue partnerships with other Tri-Valley cities, government agencies and non-profits in order to continue to produce and maintain housing that is affordable for all household types and income groups.

The City has been able to expand affordable rental units and offer first-time homebuyer opportunities for Livermore residents through its Inclusionary Zoning Ordinance requiring a percentage of all units in a residential development be set aside as affordable. Additionally, the Ordinance has a “must build” requirement that affordable units be constructed on-site or the developer pay an In-Lieu fee.

Livermore continues to provide funding and support to agencies that provide services to residents of the city that are experiencing homelessness and those who are at risk of becoming homeless.

The City allocates funding to two rental assistance programs that are aimed at diverting people and families away from entering a homeless shelter. Each program provides a rental subsidy coupled with case management to those who are near experiencing homelessness and/or domestic violence.

The City also provides funding support to the local homeless shelter, Sojourner House, and the local domestic violence shelter. Livermore has also contracted with nonprofit providers to create teams that engage with the persons experiencing homelessness to help them obtain the services and build the skills that will help them to obtain the ultimate goal of acquiring housing.

SP-80 Monitoring - 91.230

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The City of Livermore executes an agreement with each agency that is awarded Community Development Block Grant and other grants awarded through the Housing and Human Service Grant Program (HHS Grants). It is the policy of the City to annually assess all agencies that receive these grants. Monitoring procedures and forms are included in the City's CDBG/HOME/HHS Grant Policy and Procedures Manual.

Staff utilizes a Compliance Monitoring Checklist for each project to ensure the agencies meet all local and federal requirements and appropriate records are maintained. A monitoring visit involves a review of contract performance, program effectiveness, and compliance with national objectives and financial management that would include use of program income. Any questions raised by the monitoring visit are pursued until resolved.

City staff considers monitoring an ongoing process throughout the year, involving continual communication with the Subrecipient. The scope of the Livermore CDBG Program, as well as the physical size of the City makes it possible to have thorough knowledge of each project. The goal of the City's monitoring process is to identify and address deficiencies early in order to improve the Subrecipients performance before it becomes a concern.

Expected Resources

AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

Introduction

The City of Livermore's anticipates receiving federal Community Development Block Grant (CDBG) allocations and HOME Investment Partnerships Program (HOME) funds through the Alameda County HOME Consortium during FY 2020-2024. The City will also receive approximately \$60,000 of rental income each year of the Consolidated Plan period from the properties the City purchased with a Section 108 loan guarantee. The City will use the program income generated from this property to repay the 108 loans. If this property generates any additional program income, the City will use the funding to pay for the building's operating expenses.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	Public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	436,653	0	0	436,653	1,760,000	The City anticipates receiving approximately \$440,000 of CDBG allocation each year of the Consolidated Plan of its Five-Year Consolidated Plan.

Table 18 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City leverages its CDBG entitlement funding and HOME Investment Partnership program funding with additional resources derived from local development fees. Local funding sources include: Housing In-lieu (In-lieu) funds that are allocated solely for housing projects and/or programs; Social and Human Service Facility Fees (HSFF) that are exclusively allocated to capital projects that support human services projects that target very-low and low-income persons; and Social Opportunity Endowment (SOE) funds that are allocated to public service programs assisting very-low and low-income persons. HOME Investment Partnership funds are earmarked for projects that provide tenant-based rental assistance to domestic violence survivors and people experiencing or who are at risk of becoming homeless. The allocation of HOME funds is offered through the Alameda County HOME Consortium, of which the City of Livermore is a member.

City General funds are used for specific projects such as the operation of the Multi-Service Center and 2-1-1, and homeless services. For Fiscal Year 2020-2021, the City of Livermore will continue using one-time funds provided by the State of California's Homeless Emergency Aid Program (HEAP) to pilot short-term strategies for addressing the needs of community members experiencing homelessness.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City of Livermore has acquired several vacant parcels for the future development of affordable housing that is consistent with the City's goals and priorities as outlined in the City's Five-Year Consolidated Plan and the City's General Plan Housing Element.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Rental Assistance	2020	2024	Affordable Housing	City-wide	Housing	CDBG: \$124,706	Tenant-based rental assistance / Rapid Rehousing: 29 Households Assisted
2	Public Services	2020	2024	Homeless Non-Homeless Special Needs Non-Housing Community Development	City-wide	Community Development	CDBG: \$65,498	Public service activities other than Low/Moderate Income Housing Benefit: 662 Persons Assisted
3	Public Facilities	2020	2024	Homeless Non-Housing Community Development	City-wide	Community Development	CDBG: \$159,119	Other: 3 Other

Table 19 – Goals Summary

Goal Descriptions

1	Goal Name	Rental Assistance
	Goal Description	Provide rental assistance to target populations as well as people economically impacted by a disaster or emergency, such as the COVID 19 pandemic
2	Goal Name	Public Services
	Goal Description	Support public service programs for low-income community members, preserving safety net services for families and individuals who are underserved or impacted by a disaster or emergency such as the COVID 19 pandemic
3	Goal Name	Public Facilities
	Goal Description	Acquire and make improvements, including ADA accessibility and emergency preparedness, to public facilities, such as curbs and sidewalks, neighborhood parks and recreational improvements, homeless facilities and other public facilities/community centers

AP-35 Projects - 91.420, 91.220(d)

Introduction

This section of the Livermore Action Plan includes the proposed projects and activities to be undertaken by the City of Livermore to address the priority needs and goals identified in the Housing and Community Development Strategic Plan contained in the FY 2020-2024 Consolidated Plan. The projects described in this section are funded with FY 2020-2021 federal resources from the Community Development Block Grant Program (CDBG) and HOME Investment Partnerships Program (HOME). A number of projects that the City funds through its Housing and Human Services Grants (HHS) Program, which utilize local funding sources such as the Livermore Social Opportunity Endowment (SOE), In-Lieu Housing Funds, and Human Services Facilities Fee Funds, are not included in this project list.

#	Project Name
1	CALICO - Child Abuse Intervention Program
2	CRIL - Housing & Independent Living Services for Disabled Persons
3	Legal Assistance for Seniors- Free Legal Services
4	Senior Support Services - Senior Case Management Program
5	Spectrum Community Services - Meals on Wheels
6	Abode-Tenant Based Rental Assistance (TBRA)
7	Tri-Valley Haven - Tenant Based Rental Assistance
8	Section 108 Loan Repayment-Axis Medical Clinic
9	Section 108 Loan Repayment - Hagemann Farm
10	Section 108 Loan Repayment - 141 - 149 N. Livermore
11	Administration: Support and Expand Community Services

Table 20 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The City of Livermore allocates its annual Housing and Human Services Grants Program funds to support the widest-ranging level of underserved needs in the community. The funding is allocated to a variety of housing and public service projects and activities to help address the priority needs identified in the five-year Consolidated Plan. Local funds such as the City’s Social Opportunity Endowment, Human Services Facilities Fee, and the In-Lieu Housing Fund leverage federal funding. The main obstacle to addressing underserved needs is the excess of need over available funding and the downward trend in funding availability from a variety of sources. In preparing its 2020–2025 priorities, the City consulted with community-based service providers, residents, and City departments and boards. These entities helped to establish priority needs and objectives and identified the projects and activities that would best address those objectives.

fThe main obstacles to addressing underserved needs are:

1. The ongoing and downward trend in funding availability from a variety of sources, particularly in CDBG and HOME funds
2. Lack of accessible public information regarding existing social services
3. Lack of affordable housing compared to the growing demand
4. Lack of a homeless strategic framework
5. Lack of linguistically accessible services, particularly for Livermore's low-income Latino population
6. Economic impacts of the COVID-19 public health emergency

AP-38 Project Summary

Project Summary Information

This section of the Livermore Action Plan includes the proposed projects and activities to be undertaken by the City of Livermore that will implement its Housing and Community Development Strategic Plan contained in the FY 2020-24 Consolidated Plan. The projects described in this section are funded with FY 2020-21 federal funding from the Community Development Block Grant Program (CDBG) and the HOME Investment Partnerships Program (HOME). A number of projects that the City funds through its Housing and Human Services Grants (HMSG) Program utilize local funding sources, such as the Livermore Social Opportunity Endowment (SOE) funds, In-Lieu Housing Funds, and Human Service Facility Fee Funds (HSFF), and are not included in this projects list.

1	Project Name	CALICO - Child Abuse Intervention Program
	Target Area	City-wide
	Goals Supported	Public Services
	Needs Addressed	Community Development
	Funding	CDBG: \$11,000
	Description	CALICO conducts forensic interviews with children who have been sexually abused, physically hurt, severely neglected or witnessed a homicide or severe violence in their home. The agency provides on-site and follow-up support services to caregivers and facilitates multi-agency responses to child abuse allegations.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	CALICO anticipates serving 57 low-income Livermore families.
	Location Description	Citywide

	Planned Activities	Provide child abuse intervention services to Livermore children and their caretakers through forensic interviewing and family support services.
2	Project Name	CRIL - Housing & Independent Living Services for Disabled Persons
	Target Area	City-wide
	Goals Supported	Public Services
	Needs Addressed	Housing Community Development
	Funding	CDBG: \$10,000
	Description	CRIL connects disabled Livermore residents with a variety of services including peer counseling, independent living skills, personal assistant/homecare worker referrals, employment assistance, benefits advocacy, assistive technology, housing search assistance, and travel training.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	CRIL is estimated to provide services to 53 low-income disabled Livermore residents.
	Location Description	Citywide
	Planned Activities	Provide disabled Livermore residents with independent living skills, self-advocacy, personal assistant services, benefits counseling, assistive technology, housing search assistance, transition services, and travel training.
3	Project Name	Legal Assistance for Seniors- Free Legal Services
	Target Area	City-wide
	Goals Supported	Public Services
	Needs Addressed	Housing Community Development

	Funding	CDBG: \$5,000
	Description	LAS will help seniors resolve issues including denial of medical coverage, problems with Social Security, scams or frauds, elder abuse, potential eviction, obtaining citizenship, or becoming the legal guardian of a grandchild or minor in their care.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 517 seniors and families will benefit from this activity.
	Location Description	Citywide
	Planned Activities	Provide free legal services and health insurance counseling to seniors. Conduct community education presentations teaching seniors, provider services, and community members how to make informed choices and self-advocate.
4	Project Name	Senior Support Services - Senior Case Management Program
	Target Area	City-wide
	Goals Supported	Public Services
	Needs Addressed	Community Development
	Funding	CDBG: \$13,000
	Description	Senior Support is providing case management services that will connect seniors with their health, and human service needs to provide quality and cost-effective interventions and outcomes. Case management is the critical link between seniors in need and resources and assistance available.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	Senior Support estimates providing services to 35 low-income Livermore seniors.

	Location Description	Citywide
	Planned Activities	Provide case management connecting seniors in need with health and human services, available resources, and assistance.
5	Project Name	Spectrum Community Services - Meals on Wheels
	Target Area	City-wide
	Goals Supported	Public Services
	Needs Addressed	Community Development
	Funding	CDBG: \$26,498
	Description	Spectrum Community Services provides a Meals on Wheels program in Livermore, ensuring the delivery of nutritious meals and safety checks for homebound, elderly Livermore residents.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 103 homebound Livermore seniors will benefit from the proposed activities.
	Location Description	Citywide
	Planned Activities	Deliver nutritious meals and provide safety checks to homebound elderly Livermore residents.
6	Project Name	Abode-Tenant Based Rental Assistance (TBRA)
	Target Area	Citywide
	Goals Supported	Rental Assistance
	Needs Addressed	Housing Homeless
	Funding	CDBG: \$79,000
	Description	Abode-Tenant Based Rental Assistance (TBRA) Case Management

	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	Abode is estimated to provide housing and case management services to 8 extremely- low-income and very low-income homeless Livermore households.
	Location Description	Citywide
	Planned Activities	Provide housing subsidies, case management, mental health, educational/employment assistance, financial literacy, children/parenting services, and connections to community resources, for up to two years. CDBG funds will pay for Case Management
7	Project Name	Tri-Valley Haven - Tenant Based Rental Assistance
	Target Area	City-wide
	Goals Supported	Rental Assistance
	Needs Addressed	Housing
	Funding	CDBG: \$45,706
	Description	Assist clients of domestic violence with case management and tenant rental assistance for housing to promote self-sufficiency.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 21 Livermore domestic violence survivors and families will benefit from the proposed activities.
	Location Description	Citywide
	Planned Activities	Provide case management to domestic violence survivors receiving rental subsidies.
8	Project Name	Section 108 Loan Repayment-Axis Medical Clinic
	Target Area	City-wide
	Goals Supported	Public Facilities

	Needs Addressed	Community Development
	Funding	CDBG: \$25,278
	Description	Funds will be used to pay principal and interest installments on loan used to develop the new Axis community health center.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	5925 W Las Positas Blvd, Pleasanton, CA 94588
	Planned Activities	
9	Project Name	Section 108 Loan Repayment - Hagemann Farm
	Target Area	City-wide
	Goals Supported	Public Facilities
	Needs Addressed	Community Development
	Funding	CDBG: \$96,593
	Description	Funds will be used to pay principal and interest installments on loan used to acquire Hagemann Farm.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	455 Olivina Ave, Livermore, CA 94551
	Planned Activities	Planned repayment of Section 108 loan principal and interest
10	Project Name	Section 108 Loan Repayment - 141 - 149 N. Livermore

	Target Area	City-wide
	Goals Supported	Public Facilities
	Needs Addressed	Community Development
	Funding	CDBG: \$37,248
	Description	Funds will be used to pay principal and interest installments on loan used to acquire 141 - 149 N. Livermore.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	141-149 N Livermore AveLivermore, CA 94550
	Planned Activities	Planned repayment of Section 108 loan principal and interest
11	Project Name	Administration: Support and Expand Community Services
	Target Area	City-wide
	Goals Supported	Rental Assistance Public Services Public Facilities
	Needs Addressed	Housing Homeless Supportive Housing Community Development
	Funding	CDBG: \$87,330
	Description	Administration: Support and expand community services.
	Target Date	6/30/2021

	Estimate the number and type of families that will benefit from the proposed activities	Not applicable
	Location Description	Administration: Support and expand community services.
	Planned Activities	Administration: Support and expand community services.

AP-50 Geographic Distribution - 91.420, 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

CDBG public service and capital funds will be made available throughout the City of Livermore. Funds will be distributed through the City of Livermore's Housing and Human Services Grant process. Organizations that are awarded program and project funding may have their main offices located in other cities within Alameda County (such as Dublin, Pleasanton, Fremont, Oakland, and Hayward). Services may be provided in neighboring jurisdictions, such as the cities of Pleasanton and Dublin, where funded agencies serve Livermore residents as part of services provided within the greater Tri-Valley area. However, all Livermore funded activities are required to serve only the City of Livermore eligible households.

Geographic Distribution

Target Area	Percentage of Funds
City-wide	100

Table 21 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

For many programs and projects funded with CDBG funds, the exact location of the activity is not determined before funding the program as a whole. Some agencies provide services to the City of Livermore and to the Tri-Valley area, which is comprised of the cities of Livermore, Dublin, and Pleasanton. To leverage and maximize federal funding resources, cities in the Tri-Valley collaborate to ensure adequate coverage of needed services for the area. Examples of collaborative investments between the three cities include allocating funds to Open-Heart Kitchen, which provides hot meals to seniors and homeless individuals in Livermore, Dublin, and Pleasanton, and the Axis Community Health Facility in Pleasanton, which delivers medical services to Livermore, Dublin, and Pleasanton residents to accommodate the geographic need.

Discussion

Livermore, in collaboration with its community partners, will continue to provide services to its residents citywide. In response to the 2011 Eastern Alameda County Human Services Needs Assessment Report and Livermore's most recent community needs workshops, Livermore will continue to focus on the changing demographics and needs identified in existing assessments and annual community planning processes. Priority needs include those of priority populations such as seniors, families, community members experiencing homelessness, and people with disabilities.

AP-85 Other Actions - 91.420, 91.220(k)

Introduction

This section describes actions that the City of Livermore plans to undertake in FY 2020-2021 and during the Consolidated Plan period (FY 2020-2024) to address the priority needs of the underserved residents of Livermore.

Actions planned to address obstacles to meeting underserved needs

In addition to utilizing local, state, and federal funds to support housing and human service provision, the City of Livermore will continue to administer three local ordinances that help address public service funding gaps. The need for more accessible public information regarding social services will be addressed by continually improving the Human Services website, continuing to develop and share communications regarding local human services, and prioritizing case management and service navigation in Housing and Human Service Grant funding decisions.

The City Council Subcommittee on Homelessness will continue working closely with staff to research and identify programs and strategies that align local needs and available resources to provide immediate health, safety, and dignity measures to individuals and families experiencing homelessness. The City is also currently piloting several short-term homeless programs, and partnered with neighboring jurisdictions to create a regional program providing crisis stabilization services. Actions being taken to address the lack of linguistically accessible services include translating Housing and Human Services resource guides into Spanish and updating webpage information.

Actions planned to foster and maintain affordable housing

The City is addressing the lack of affordable housing by supporting and funding the development of new construction and the rehabilitation of affordable rental housing developments targeting households with incomes at or below fifty percent of the area median income (AMI). The City also funds nonprofit organizations for implementing programs that help community members access and maintain affordable housing. The City also prioritizes the development of units and implementation of housing programs that address the needs of priority groups, including individuals with disabilities, transitional age ("TAY") youth, large families, domestic violence survivors, seniors, and people experiencing homelessness. Through its Livermore Housing First initiative, the City is focused on developing permanent housing opportunities for community members experiencing homelessness. The City also continues to support and further explore the provision of emergency and transitional housing for these community members.

There are currently 3 City-funded affordable housing projects currently under development that will provide affordable units to a range of target populations, including people with developmental disabilities, people experiencing homelessness, and seniors.

The City also promotes affordable homeownership for low and moderate-income households through the City's mortgage assistance and Below Market Rate (Inclusionary) purchase programs. In addition to new homebuyers, the City's Housing Rehabilitation Program will provide low-interest, deferred payment loans as well as grants for low-income homeowners in need of housing repairs.

Actions planned to reduce lead-based paint hazards

Incidences of lead paint that come to the City's attention are addressed for low-income residents through the City's Housing Rehabilitation Program, currently administered by Habitat for Humanity of the East Bay. The program will also continue referring community members to services provided by the Alameda County Healthy Homes program.

Actions planned to reduce the number of poverty-level families

The City of Livermore places a high value on the efforts and services that focus on preventing and reducing the number of community members experiencing poverty. The City and its partners coordinate on a diverse range of programs and services to support families living in poverty, including the Multi-Service Center. In addition to HUD CDBG and HOME funds, Livermore utilizes local funding sources to improve the lives of low-income families through its Housing and Human Services Grants program.

The City of Livermore will also continue participating in the Tri-Valley Anti-Poverty Collaborative, which brings together local jurisdictions, philanthropic institutions, social service providers, and community leaders to address issues of hidden poverty in the Tri-Valley Area.

The City will also continue to advance local efforts creating employment opportunities for low-income community members that are described in the City's 2020-2025 Economic Development Strategic Plan and the FY2020-2014 Consolidated Plan Economic Development Market Analysis (MA-45).

Actions planned to develop institutional structure

The Housing and Human Services Division, which is part of the Community Development Department, has the primary responsibility for managing the development and implementation of affordable housing and human services programs. The City partners with local organizations to provide locally and federally funded human services through the Housing and Human Services Grants program. The City of Livermore Human Services Commission provides strategic guidance for the HHSG program by helping to identify priority community needs, evaluating grant performance, providing funding recommendations to Livermore City Council.

In the upcoming program year, the City of Livermore will continue to partner with the City's collaborative and active ecosystem of community-based organizations to deliver social, educational, and recreational services. The City will also continue to work with its partners and County agencies to address gaps in the institutional delivery structure and improve service accessibility for East County

community members. Examples of planned actions include working with neighboring jurisdictions to build capacity for current service providers, helping County agencies better understand local service needs, and identifying ways to partner with faith communities on streamlining resources and support for local service providers.

Actions planned to enhance coordination between public and private housing and social service agencies

The Housing and Human Services Division, which is part of the Community Development Department, has the primary responsibility for managing the development and implementation of affordable housing and human services programs. The City partners with local organizations to provide locally and federally funded human services through the Housing and Human Services Grants program. The City of Livermore Human Services Commission provides strategic guidance for the HHSG program by helping to identify priority community needs, evaluating grant performance, providing funding recommendations to Livermore City Council.

In the upcoming program year, the City of Livermore will continue to partner with the City's collaborative and active ecosystem of community-based organizations to deliver social, educational, and recreational services. The City will also continue to work with its partners and County agencies to address gaps in the institutional delivery structure and improve service accessibility for East County community members. Examples of planned actions include working with neighboring jurisdictions to build capacity for current service providers, helping County agencies better understand local service needs, and identifying ways to partner with faith communities on streamlining resources and support for local service providers.

Discussion

In the upcoming program year, the City of Livermore will continue providing affordable housing opportunities and social services that meet the needs of low-income Livermore community members. The City continues to work proactively to implement its housing goals, policies, and programs that include addressing and mitigating potential obstacles, both market and governmental, to housing. The City will continue partnerships with other jurisdictions, cities, and non-profits to meet its goals.

The City of Livermore will continue to implement programs and policies that help community members navigate economic impacts of the COVID-19 public health emergency, such as a moratorium on residential evictions, Human Services Grants providing critical safety net services, and the Emergency Rent Gap Assistance program for community members financially impacted by the crisis.

Program Specific Requirements

AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

Introduction

Two projects typically generate program income for the City of Livermore: the Housing Rehabilitation program and the property at 141-149 North Livermore Avenue that the City acquired with a Section 108 loan guarantee. We do not anticipate receiving any program income from the Housing Rehabilitation program in FY 2020-2021. The City anticipates receiving \$60,000 of rental income from the North Livermore properties. The income will be used to repay the Section 108 loan guarantee. If the City receives any excess rental income, we will use the funding to pay for ongoing operating and maintenance expenses for the property.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	60,000
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	60,000

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	80.00%